RESOLUTION OF THE COMMONWEALTH TRANSPORTATION BOARD

July 19, 2007

MOTION

Made By: Mr. Witt Seconded By: Mr. McCarthy
Action: Motion Carried, Unanimously

Title: Route 460 Corridor Improvement Project: Independent Review Panel Recommendations to the Board

WHEREAS, in 2003, Chapter 93 of the Code of Virginia required VDOT to issue a Solicitation for Proposals (SFP) for the Route 460 Corridor Project (Project) under the Public-Private Transportation Act (PPTA) (§56-556 et. seq. of the Code of Virginia) and that SFP was issued on February 15, 2006; and

WHEREAS, on November 17, 2005, the Commonwealth Transportation Board (CTB) approved Candidate Build Alternative alignment 1 (CBA-1) and Modified CBA-1 in January 18, 2007; and

WHEREAS, the CTB recognizes that the current forecasted revenue projections for the Project indicate a public funding subsidy may be required; and

WHEREAS, in accordance with the statutes of the Commonwealth of Virginia, including the PPTA and the PPTA Implementation Guidelines (Guidelines), the Secretary of Transportation designated an Independent Review Panel (IRP) to review and evaluate the conceptual proposals submitted by Cintra USA, Itinere, and Virginia Corridor Partners (VCP), in response to the Virginia Department of Transportation’s (VDOT) Solicitation for Proposals (SFP), based upon criteria set forth in the SFP, for the purpose of developing recommendations to the CTB and VDOT, in connection with the Route 460 Corridor Improvement Project (Project); and
WHEREAS, the IRP held public meetings to perform its responsibilities at: (1) the Prince George County Board of Supervisors Boardroom on March 21, 2007, where the three proposers made presentations; (2) the City of Suffolk Council Chambers on April 9, 2007, where VDOT staff provided the results of their review of the proposals; (3) the Windsor High School Auditorium on April 30, 2007, where the public was provided the opportunity to comment on the proposals; and (4) the J.E.J. Moore Middle School Cafeteria on May 23, 2007, where the IRP developed its final recommendations to the CTB and VDOT; and

WHEREAS, proper notice to the public was given in advance of these meetings; and

WHEREAS, the IRP considered public comments, recommendations and comments from impacted jurisdictions, information provided by the proposal teams and VDOT staff; and the three conceptual proposals in the development of its recommendations; and

WHEREAS, the IRP presented its recommendations to the CTB at its June 20, 2007 workshop; and

NOW, THEREFORE, BE IT RESOLVED that all three conceptual proposals should advance to the next phase of the procurement process, as each proposal satisfies the minimum intent of the PPTA, the Guidelines, and the SFP.

BE IT FURTHER RESOLVED that VDOT study improvements to the I-64 Corridor from Richmond to Hampton Roads independently from the Route 460 Proposal.

BE IT FURTHER RESOLVED that VDOT use the following recommendations to establish the scope of the project, the contract terms, and conditions in its Request for Detailed Proposals (RFDP):

1. VDOT should identify innovative or acceptable scope changes related to the design, construction, operations, and maintenance of the Project that could result in improved facilities and/or reduced project costs;

2. The RFDP should specify any Project priorities and the criteria for selecting the winning proposal;

3. VDOT should conduct an operational analysis of the interchanges at the eastern and western termini of the Project, which operational analysis may include performing a multi-disciplinary review to define a more effective interchange locations and configurations for the safe and efficient movement of freight,
emergency evacuation and access to secondary roadways, with consideration of engineering, operations, environmental and risk factors;

4. VDOT should make a determination as to the minimum number and location of interchanges along the corridor that would facilitate the movement of commercial and freight traffic and assure the efficiency of emergency evacuation;

5. VDOT should develop a quantitative method to support the determination of any phased development of additional interchanges;

6. Project requirements should take into account the VDOT Policy for Integrating Bicycle and Pedestrian Accommodations, with consideration of any needed enhancements to the existing Route 460 in this determination;

7. The RFDP should request that proposers fully detail any improvements to the existing US 460 that will be included in the Project, especially those that serve to enhance safety, traffic calming or streetscape improvements, the costs of which should be provided with detailed breakdowns;

8. Consideration be given to the impacts of the Project upon: (i) adjacent secondary roads, including access for evacuation and emergency services, current pavement condition and traffic capacity and dead ending issues; (ii) access to impacted properties; and (iii) wetlands, agricultural properties, historical and residential properties;

9. The RFDP should request each proposer to identify any preliminary engineering and Project development activities it is willing and able to perform as a means of keeping the Project on schedule and deferring responsibilities and project costs from the Commonwealth, taking into account any activities that VDOT determines that it is willing and able to perform as part of the Project development process;

10. VDOT should make a determination of critical technical requirements, such as hydrologic and hydraulic analysis and flood plain design parameters, to provide a consistent baseline for Project design;

11. The RFDP should require a strong public outreach program to be implemented with the execution of an agreement to educate and inform the public about the Project;

12. The RFDP should request each proposer to identify the specific proposed toll rates for all types of vehicles over the length of the concession period, which responses should include a financial solution that clearly outlines toll rates and the timing and basis/method for toll rate escalations.
13. The RFDP should request each proposer to provide the planned start and finish dates for Project construction and identify actions by VDOT and/or the proposer that could accelerate Project development and construction activities, and to identify how these actions could be implemented, and the affect of these actions upon the cost and schedule of the project;

14. The RFDP should request the proposers to develop incentive options to encourage freight and through traffic to utilize the new Route 460;

15. VDOT should not issue a RFDP until the Project is included within the Constrained Long Range Plans (CLRP) for the Tri-Cities Metropolitan Planning Organization and Hampton Roads Metropolitan Planning Organization;

16. VDOT should establish a relationship with the Hampton Roads Transportation Authority to facilitate completion of the Project; and

17. VDOT should utilize its financial modeling capability to conduct a comparative analysis of the various methods available to finance this Project to determine a feasible mix of funding sources that would support Project development, which analysis should include available public and private funding options and be coordinated with the Hampton Roads Transportation Authority.

BE IT FURTHER RESOLVED that in accordance with the Guidelines approved by the CTB in October 2005, pending VDOT review and financial support of one or more of the detailed proposals and participation by the Hampton Roads Transportation Authority. The CTB may support appropriate allocations to advance the Project, as part of the Six Year Plan programming process.