RESOLUTION
OF THE
COMMONWEALTH TRANSPORTATION BOARD

June 17, 2020

MOTION

Made By: Ms. Hynes, Seconded By: Mr. Rucker
Action: Motion Carried, Unanimously

Title: Limited Access Control Changes (LACCs) for Route 28 (Centreville Road) Widening from South of Compton Road (Route 665) to South of Route 29 (Lee Highway)

Fairfax County

WHEREAS, on July 19, 1984, the State Highway and Transportation Commission, predecessor the Commonwealth Transportation Board (CTB), designated State Route 28 (Centreville Road) from 0.12 mile north of Fairfax-Prince William County Line to 0.10 mile south of the intersection of U.S. Route 29 (Lee Highway) in Fairfax County, State Highway Project 0028-029-106, C502, as a Limited Access Highway in accordance with Article 4, Chapter 1, Title 33.1 of the 1950 Code of Virginia and with State Highway and Transportation Commission Policy; and

WHEREAS, on April 21, 1988, the CTB in connection with Route 28 (Centreville Road), State Highway Project 0028-029-106, RW-202 revised a 50-foot break in the limited access located opposite Station 466+39.42 (SBL centerline) for a private driveway. The revision reflected a limited access break approximately 95 feet south of the original location; and

WHEREAS, Fairfax County Department of Transportation (FCDOT) Project 2G40-100-000; State Highway Project 0028-029-269, P101, R201, C501; UPC# 108720 (the "Project") provides for the widening of Route 28 (Centreville Road) from four lanes to six lanes to include curb and gutter, intersection improvements, and construction of a shared-use path on both sides of Route 28 (Centreville Road) within the areas designated as limited access; and,
Resolution of the Board
Proposed Limited Access Control Change (LACCs)
Route 28 (Centreville Road) Widening from South of Compton Road (Route 665) to South of Route 29 (Lee Highway)
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WHEREAS, the widening of Route 28 (Centreville Road) from 0.10 mile south of Compton Road (Route 665) to 0.20 mile south of Route 29 (Lee Highway) requires outward shift of the limited access lines at various locations, requires adjustments to the limited access lines to reflect the current location of intersecting public roadways, and requires elimination of several breaks in the limited access lines to enhance traffic safety and operations, as shown on the Limited Access Line Exhibits and the Limited Access Control Point Stations and Offset Table (attached); and

WHEREAS, FCDOT held a Design Public Hearing (“Hearing”) for the Project, including the current and proposed locations of the limited access lines, on September 23, 2019, between 6:30 pm and 9:00 pm at Centreville Elementary School, 14440 Green Trails Blvd., Centreville, Virginia 20121, and allowed public input to be collected concerning the request; and

WHEREAS, proper notice of the Hearing was given in advance, and all those present were given a full opportunity to express their opinions and recommendations for or against the Project as presented; their statements being duly recorded; and

WHEREAS, the economic, social and environmental effects of the Project have been duly examined and given proper consideration and this evidence, along with all other relevant evidence, has been carefully reviewed; and

WHEREAS, the Virginia Department of Transportation (VDOT) Northern Virginia District Office has reviewed and approved the traffic analysis report completed in July 2019 and found that it adequately addresses the impacts from the Project and the proposed LACCs; and

WHEREAS, the Project is in compliance with National Environmental Policy Act (NEPA) requirements and a Categorical Exclusion (CE) was prepared under an agreement between the VDOT and Federal Highway Administration (FHWA). The FHWA approved the Final CE on October 30, 2019; and

WHEREAS, the Project is located in a non-attainment area for ozone. The Project is included in the currently conforming FY 2017-2022 Transportation Improvement Program (TIP) and the Northern Virginia Transportation Authority (NVTA) TransAction 2040 Plan. The NVTA 2040 Plan and TIP are developed by the Metropolitan Planning Organization for the region. The project was included in the most recent conformity analysis completed in October 2018 (Project 737-VP6N); and

WHEREAS, the Project is in Fairfax County and is supported by letters from the Director of the FDOT dated February 12, 2020, indicating the County Board of Supervisors support of the Project and the proposed LACCs; and
Resolution of the Board  
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WHEREAS, the Chief Engineer has determined that the proposed LACCs will not adversely affect the safety or operation of the highways; and

WHEREAS, the VDOT has reviewed the requested LACCs and determined that all are in compliance with §33.2-401 of the Code of Virginia and that the requirements of 24 VAC 30-401-20 have been met; and

WHEREAS, the VDOT recommends approval of the LACCs as shown on the Limited Access Line Exhibits and the Limited Access Control Point Stations and Offset Table (attached).

NOW, THEREFORE, BE IT RESOLVED, in accordance with §33.2-401 of the Code of Virginia and Title 24, Agency 30, Chapter 401 of the Virginia Administrative Code, that the CTB hereby finds and concurs in the determinations and recommendations of the VDOT made herein, and directs that Route 28 (Centreville Road) from 0.12 mile north of Fairfax-Prince William County Line to 0.10 mile south of the intersection of U.S. Route 29 (Lee Highway) in Fairfax County continue to be designated as a limited access control area, with the boundaries of limited access control being modified from the current locations as shown on the Limited Access Line Exhibits and the Limited Access Control Point Stations and Offset Table (attached).

BE IT FURTHER RESOLVED, the location of the shared-use path within the area designated as limited access and its construction and maintenance is approved as proposed and presented to the public by FCDOT, as the same may be modified during ongoing design review.

BE IT FURTHER RESOLVED, that pedestrians and bicyclists are authorized to use the proposed shared use path on both sides Route 28 within the areas designated as limited access.

BE IT FURTHER RESOLVED, the Commissioner of Highways is authorized to take all actions and execute any and all documents necessary to implement such changes.

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Issues: The area designated as limited access previously approved for Route 28 (Centreville Road) needs to be modified to accommodate the widening of Route 28 (Centreville Road) from four lanes to six lanes to include curb and gutter, intersection improvements, and construction of a shared-use path on both sides of Route 28 (Centreville Road) within the areas designated as limited access. The limited access lines also require adjustments to reflect the current location of intersecting public roadways and to eliminate existing breaks in the limited access lines to enhance traffic safety and operations. These changes require the approval of the Commonwealth Transportation Board (CTB) pursuant to §33.2-401 of the Code of Virginia, and Title 24, Agency 30, Chapter 401 of the Virginia Administrative Code.

Facts:

- The State Highway and Transportation Commission, predecessor the Commonwealth Transportation Board (CTB), designated State Route 28 (Centreville Road) from 0.12 mile north of Fairfax-Prince William County Line to 0.10 mile south of the intersection of U.S. Route 29 (Lee Highway) in Fairfax County, State Highway Project 0028-029-106, C502, as a Limited Access Highway on July 19, 1984 in accordance with Article 4, Chapter 1, Title 33.1 of the 1950 Code of Virginia and with State Highway and Transportation Commission Policy.

- The CTB, in connection with Route 28 (Centreville Road), State Highway Project 0028-029-106, RW-202 revised a 50-foot break in the limited access located opposite Station 466+39.42 (SBL centerline) for a private driveway on April 21, 1988. The revision reflected a limited access break approximately 95 feet south of the original location.

- Fairfax County Department of Transportation (FCDOT) Project 2G40-100-000; State Highway Project 0028-029-269, P101, R201, C501; UPC# 108720 (the “Project”) provides for the widening of Route 28 (Centreville Road) from four lanes to six lanes to include curb and gutter, intersection improvements, and construction of a shared-use path on both sides Route 28 (Centreville Road) within the areas designated as limited access.

- The widening of Route 28 (Centreville Road) from 0.10 mile south of Compton Road (Route 665) to 0.20 mile south of Route 29 (Lee Highway) requires outward shift of the limited access line at various locations, requires adjustments to the limited access line to reflect the current location of intersecting public roadways, and requires elimination of several breaks in the limited access lines to enhance traffic safety and operations, as shown on the Limited Access Line Exhibits and the Limited Access Control Point Stations and Offset Table (attached).
• FCDOT held a Design Public Hearing (“Hearing”) for the Project, including the current and proposed locations of the limited access lines, on September 23, 2019, between 6:30 pm and 9:00 pm at Centreville Elementary School, 14440 Green Trails Blvd., Centreville, Virginia 20121, and allowed public input to be collected concerning the request.

• Proper notice of the Hearing was given in advance, and all those present were given a full opportunity to express their opinions and recommendations for or against the Project as presented; their statements being duly recorded.

• The economic, social, and environmental effects of the Project have been duly examined and given proper consideration, and this evidence, along with all other relevant evidence, has been carefully reviewed.

• The Virginia Department of Transportation (VDOT) Northern Virginia District Office has reviewed and approved the traffic analysis report completed in July 2019 and found that it adequately addresses the impacts from the Project and the proposed LACCs.

• The Project is in compliance with National Environmental Policy Act (NEPA) requirements and a Categorical Exclusion (CE) was prepared under an agreement between the VDOT and Federal Highway Administration (FHWA). The FHWA approved the Final CE on October 30, 2019.

• The Project is located in a non-attainment area for ozone. The Project is included in the currently conforming FY 2017-2022 Transportation Improvement Program (TIP) and the Northern Virginia Transportation Authority (NVTA) TransAction 2040 Plan. The NVTA 2040 Plan and TIP are developed by the Metropolitan Planning Organization for the region. The project was included in the most recent conformity analysis completed in October 2018 (Project 737-VP6N).

• The Project is in Fairfax County and is supported by letters from the Director of the FCDOT dated February 12, 2020, indicating the County Board of Supervisors support of the Project and the proposed LACCs.

• The Chief Engineer has determined that the proposed LACCs will not adversely affect the safety or operation of the highways.

• The proposed LACCs are in compliance with §33.2-401 of the Code of Virginia and with the policies and requirements of the CTB contained in Title 24, Agency 30, Chapter 401 of the Virginia Administrative Code.
Recommendations: It is recommended, pursuant to §33.2-401 of the Code of Virginia, and Title 24, Agency 30, Chapter 401 of the Virginia Administrative Code, that Route 28 (Centreville Road) from 0.12 mile north of Fairfax-Prince William County Line to 0.10 mile south of the intersection of U.S. Route 29 (Lee Highway) in Fairfax County continue to be designated as a Limited Access Highway with the LACCs modified and/or established as shown on the Limited Access Line Exhibits and the Limited Access Control Point Stations and Offset Table (attached).

Action Required by CTB: The Code of Virginia §33.2-401 and Title 24, Agency 30, Chapter 401 of the Virginia Administrative Code require a majority vote of the CTB to approve the recommended LACCs. The CTB will be presented with a resolution for a formal vote to approve the LACCs for the proposed Project and to provide the Commissioner of Highways the requisite authority to execute all documents necessary to implement the LACCs.

Result, if Approved: The Commissioner of Highways will be authorized to execute any and all documents needed to comply with the resolution, and the Route 28 Widening Project will move forward.

Options: Approve, Deny, or Defer.

Public Comments/Reactions: Forty-nine (49) citizens attended the Design Public Hearing. Four (4) written comments and nineteen (19) oral comments (from the citizens that spoke at the Public Hearing presentation) were received for the record. None of the comments offered a position for the project.
June 1, 2020

The Honorable Shannon Valentine  
The Honorable Stephen C. Brich, P. E.  
The Honorable Jennifer Mitchell  
The Honorable Jerry L. Stinson II  
The Honorable Mary Hughes Hynes  
The Honorable Allison DeTuncq  
The Honorable Bert Dodson, Jr.  
The Honorable W. Sheppard Miller III  
The Honorable Carlos M. Brown  
The Honorable Cedric Bernard Rucker  
The Honorable Stephen A. Johnsen  
The Honorable F. Dixon Whitworth, Jr.  
The Honorable E. Scott Kasprowicz  
The Honorable Raymond D. Smoot, Jr.  
The Honorable Marty Williams  
The Honorable John Malbon  
The Honorable Greg Yates

Subject: Approval of Limited Access Control Changes (LACCs) for Route 28 (Centreville Road) Widening from South of Compton Road (Route 665) to South of Route 29 (Lee Highway) in Fairfax County.

Dear Commonwealth Transportation Board Members:

The Department has initiated the above request for LACCs for your consideration. The proposed LACCs on Fairfax County Department of Transportation Project 2G40-100-000; State Highway Project 0028-029-269, P101, R201, C501 have been determined as a necessary design feature and recommended for approval by the Department’s staff.

I have reviewed the staff’s recommendations and determined that approving these LACC’s will not adversely affect the safety or operations of the affected highway network. I have determined that this request should be considered by the Board.

Sincerely,

Barton A. Thrasher, P.E.  
Chief Engineer
Moved by Mr. Guiffre, seconded by Hr. Musselwhite, that

   WHEREAS, in connection with Route 28, State Highway Project 0028-029-106, RW-202, the Commonwealth acquired limited access rights and right of way from J. M. Hurst and Victoria J. Hurst by deed dated April 28, 1986, recorded in Deed Book 6364, Page 1712 in the Office of the Clerk of the Circuit Court of Fairfax County; and

   WHEREAS, a 50-foot break was allowed in the limited access, the center of which was located opposite approximate Station 466+39.42 (SBL centerline) for a private driveway; and

   WHEREAS, upon the construction of the roadway, the grade was changed by 17 feet making entry to this driveway impossible; and

   WHEREAS, at a later date, it was determined that the lands, so acquired, would be more suitable for the driveway; and

   WHEREAS, the plans have been revised to reflect a proposed shift in the limited access break approximately 95 feet south of the original location; and

   WHEREAS, it is also necessary to release by deed to Glenn Barker Poe and Doris Ann Poe the limited access rights between approximate Station 494+95 and approximate Station 495+45, left: and

   WHEREAS, the Commonwealth Transportation Commissioner has certified in writing that the limited access rights and the excess lands lying northwest of and adjacent to the northwest normal right of way limits of Route 28, from a point approximately 60 feet left of approximate Station 464+84 (Route 28 SBL centerline) to a point approximately 69 feet left of approximate Station 466+14 (Route 28 SBL centerline), containing 0.5311 acre, more or less, does not constitute a section of the public road and is deemed by him no longer necessary for the uses of the State Highway System.

   NOW, THEREFORE, in accordance with the provisions of Section 33.1-149 of the Code of Virginia (1950), as amended, the conveyance of the limited access rights and excess land, so certified, is approved and the Commonwealth Transportation Commissioner is hereby authorized to execute a deed without warranty conveying same for a consideration satisfactory to the State Right of Way Engineer, subject to such restrictions and conditions as may be deemed requisite.

Motion carried.
Moved by Mr. Guiffre, seconded by Mr. Humphreys, that

WHEREAS, in accordance with the provisions of Section 128 of Title 23 - Highways, United States Code, and FHPM 7-7-5, a Location and Design Public Hearing was held in the London Towne Elementary School, Centreville, Virginia, on August 24, 1983, at 8:00 p.m., for the purpose of considering the proposed location and major design features of State Route 28 (Centreville Road) from 0.12 mile north of Fairfax-Prince William County Line to 0.10 mile south of the intersection of U. S. Route 29 (Lee Highway) in Fairfax County, State Project 0028-029-106, C-502; Federal F-107-1( ), and

WHEREAS, proper notice was given in advance and all those present were given a full opportunity to express their opinions and recommendations for or against the proposed project as presented, and their statements being duly recorded, and

WHEREAS, the economic, social and environmental effects of the proposed project have been examined and given proper consideration, and this evidence, along with all other, has been carefully reviewed, and

NOW, THEREFORE, BE IT RESOLVED, that the locations and major design features of this project be approved in accordance with the plan as proposed and presented at the said Location and Design Public Hearing by the Department’s Engineers, and

BE IT FURTHER RESOLVED, that State Route 28, Project 0028-029-106, C-502 be designated as a Limited Access Highway in accordance with Article 4, Chapter 1, Title 33.1 of the 1950 Code of Virginia and in accordance with Article 4, Chapter 1, Title 33.1 of the Code of Virginia and in accordance with State Highway and Transportation Commission Policy, and

BE IT FURTHER RESOLVED, that access points along this limited access facility be established after completion of a joint study by officials from Fairfax County and the Department.

Motion carried.
February 12, 2020

Ms. Helen L. Cuervo, P.E.
District Administrator
Northern Virginia District
Virginia Department of Transportation
4975 Alliance Drive
Fairfax, Virginia 22030

Subject: Board Endorsement of Route 28 Limited Access Control Change (LACC)
UPC 108720

Dear Ms. Cuervo:

On February 11, 2020, the Fairfax County Board of Supervisors endorsed the proposed Limited Access Control Change for Route 28, which provides for:
- Elimination of seven existing breaks in the Limited Access line
- Correction of existing errors in the Limited Access line
- Adjustment of the Limited Access line to the existing Route 28 right-of-way

The proposed Limited Access Control Change was presented at the September 23, 2019, Design Public Hearing.

FCDOT’s Route 28 project will maintain all existing intersections and driveway accesses to Route 28 and will not add any new intersections or driveway access.

Please call Jim Beall at (703) 877-5673, if you have any questions or need additional information. Thank you for your assistance with this important project.

Sincerely,

[Signature]

Tom Biesiadny
Director

cc: Board of Supervisors
    Bryan J. Hill, County Executive
    Rachel Flynn, Deputy County Executive
Rhoderick Undan, Virginia Department of Transportation (VDOT)
W. Todd Minnix, Chief, Transportation Design Division, FCDOT
Jim Beall, Section Chief, FCDOT
February 12, 2020

Ms. Helen L. Cuervo, P.E.
District Administrator
Northern Virginia District
Virginia Department of Transportation
4975 Alliance Drive
Fairfax, Virginia 22030

Subject: Board Endorsement of Route 28 (Centreville Road) Widening Project from the Prince William County/ Fairfax County line to Route 29, UPC 108720

Dear Ms. Cuervo:

On February 11, 2020, the Fairfax County Board of Supervisors endorsed the design plans to widen 2.3 miles of Route 28 (Centreville Road) between the Prince William County/Fairfax County line and Route 29 from four to six lanes with shared use paths for pedestrians and bicyclists, as generally presented at the September 23, 2019, Design Public Hearing.

The plans presented at the September 23, 2019, Design Public Hearing provided a six-foot curb abutted concrete sidewalk (in lieu of a ten foot shared use path) on the southbound roadway between Machen Road and Upperridge Drive (approximate Stations 211+00 to 224+00), in order to avoid impacts to the adjacent properties. The public had no comments on the sidewalk, either at the hearing or during the 15-day comment period following the hearing. FCDOT has since revised the plans to provide an eight-foot asphalt curb abutted sidewalk in this location, which will be consistent, to the maximum extent possible, with the shared use path on the rest of the project. Since this eight-foot asphalt sidewalk does not meet VDOT standards for a SUP, the County will be required to maintain this 1,200-foot-long section. The remainder of both SUPs will be maintained by VDOT.

Please call Jim Beall at (703) 877-5673, if you have any questions or need additional information. Thank you for your assistance with this important project.

Sincerely,

Tom Biesiadny
Director
cc: Board of Supervisors
    Bryan J. Hill, County Executive
    Rachel Flynn, Deputy County Executive
    Rhoderick Undan, Virginia Department of Transportation (VDOT)
    W. Todd Minnix, Chief, Transportation Design Division, FCDOT
    Jim Beall, Section Chief, FCDOT
Route 28 Widening South of Compton Road to South of Route 29

VDOT Project 0028-029-269, P101, R201, C501, UPC 108720

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These plans are unfinished and unapproved and are not to be used for any type of construction or the acquisition of right of way.
These plans are unfinished and unapproved and are not to be used for any type of construction or the acquisition of right of way.
LEGEND

- PROPOSED LIMITED ACCESS
- EXISTING LIMITED ACCESS
- EXISTING RIGHT OF WAY
- EXISTING LIMITED ACCESS TO BE ABANDONED

EMERGENCY POLICE - FIRE - RESCUE 911
FAIRFAX COUNTY, VIRGINIA
DEPARTMENT OF PUBLIC WORKS AND ENVIRONMENTAL SERVICES
UTILITIES DESIGN & CONSTRUCTION DIVISION
1900 GOVERNMENT CENTER PARKWAY, SUITE 463 FAIRFAX, VA., 22035-0052

OFFICE OF CAPITAL FACILITIES
970-421-4000

PRINCE WILLIAM CO. LINE TO ROUTE 29
LIMITED ACCESS EXHIBIT

PROJECT NO. 137
FUND # 506-2
CONTRACT NO. 17

SCALE 1" = 200'0"

PREPARED FOR: UTILITIES DESIGN & CONSTRUCTION DIVISION

HNTB

THESE PLANS ARE UNFINISHED AND UNAPPROVED AND ARE NOT TO BE USED FOR ANY TYPE OF CONSTRUCTION OR THE ACQUISITION OF RIGHT OF WAY.

DESCRIPTION

BY

APPROVED

DATE

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