



COMMONWEALTH of VIRGINIA

Commonwealth Transportation Board

Shannon Valentine
Chairperson

1401 East Broad Street
Richmond, Virginia 23219

(804) 786-2701
Fax: (804) 786-2940

Agenda item # 5

RESOLUTION OF THE COMMONWEALTH TRANSPORTATION BOARD

July 18, 2018

MOTION

Made By: Mr. Connors, Seconded By: Mr. Kasprowicz
Action: Motion Carried, Unanimously

Title: Approval of Proposed Limited Access Control Change (LACC)
Route 639 (Ladysmith Road) Reconstruction and Widening
Caroline County

WHEREAS, on October 4, 1956, the State Highway Commission, predecessor to the Commonwealth Transportation Board (CTB), designated the Interstate Highway System, including I-95, to be Limited Access Highways in accordance with then Article 3, Chapter 1, Title 33 of the Code of Virginia of 1950, as amended, and established the limited access line locations and limits as “the final locations of said routes, including all necessary grade separations, interchanges, ramps, etc.”; and

WHEREAS, the purpose of the Project is to widen Route 639 (Ladysmith Road) from 2 to 4 lanes, install median, curb and gutter, sidewalks and bicycle accommodations and tie-in to a bridge over I-95. Additional through and turn lanes will be provided at the Route 1/639 intersection and the project will require modification to the Limited Access Control Line along I-95 adjacent to the SBL Exit Ramp, as proposed and noted in the attachment; and

WHEREAS, in accordance with §33.2-208.B of the *Code of Virginia* (1950), as amended, and policies of the Commonwealth Transportation Board, a Design Public Hearing was held at the Lewis and Clark Elementary School, 18101 Clark and York Boulevard, Ruther Glen, VA 22546-2896 on Wednesday, April 18, 2018, between 5:00 pm and 7:00 pm for the purpose of considering the proposed design of State Project 0639-016-623, P10, including the proposed changes to the limited access control limits (the “Project”); and

WHEREAS, proper notice of the Design Public Hearing was given in advance, and all those present were given a full opportunity to express their opinions and recommendations for or against the proposed Project as presented, their statements being duly recorded; and

WHEREAS, the economic, social and environmental effects of the proposed Project have been duly examined and given proper consideration and this evidence, along with all other, has been carefully reviewed; and

WHEREAS, the Fredericksburg District has reviewed and approved the traffic analysis report dated April 17, 2015 and found that it adequately addresses the impacts from the Project and the proposed change to the limited access controls; and

WHEREAS, the proposed Project is in compliance with National Environmental Policy Act (NEPA) requirements. A Categorical Exclusion (CE) between VDOT and the Federal Highway Administration dated April 12, 2018 has been approved by the FHWA; and

WHEREAS, the Project is in an attainment area and will not have an adverse impact on air quality; and

WHEREAS, FHWA provided the requisite approval for State Highway Project 0639-016-623, P101, UPC 106670 and the proposed LACCs on June 5, 2018; and

WHEREAS, the Chief Engineer has determined that the proposed change will not adversely affect the safety or operation of the highways; and

WHEREAS, in addition to the Design Public Hearing, a Notice of Willingness for Public Comment regarding the LACC was posted with the comment period closing May 19, 2018 and no requests for a hearing or other comments were received; and

WHEREAS, the proposed Project is in the County of Caroline and is supported by a letter from the County Administrator dated May 16, 2018; and

WHEREAS, the Department has reviewed the requested change and determined that all requirements of 24 VAC 30-401-20 have been met; and

WHEREAS, VDOT recommends approval of the LACC as proposed and seeks authorization for the Commissioner to take all actions necessary to implement that decision.

NOW, THEREFORE, BE IT RESOLVED, in accordance with section 33.2-401 of the *Code of Virginia* (1950), as amended, and 24 VAC 30-401-20, the CTB hereby finds and concurs

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with the determinations and recommendations made by VDOT and approves the limited access change recommended by VDOT.

BE IT FURTHER RESOLVED, that the Commissioner of Highways is hereby authorized to take all actions and execute any and all documents needed to comply with this resolution.

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CTB Decision Brief
Proposed Limited Access Control Changes
Route 639 (Ladysmith Road) Reconstruction and Widening
Project 0639-016-623, P101; UPC 106670
Caroline County

Issues: The purpose of the proposed project, State Highway Project 0639-016-623, P101; UPC 106670 (“Route 639 Ladysmith Road Reconstruction and Widening” or “Project”) is to widen Route 639 (Ladysmith Road) from 2 to 4 lanes, install median, curb and gutter, sidewalks and bike accommodations and tie-in to a bridge over I-95. The project will require modification to the Limited Access Control Line along I-95 adjacent to the SBL Exit Ramp, (Limited Access Control Change or LACC) in the County of Caroline, as proposed and noted in the attachment. Pursuant to §33.2-401 of the *Code of Virginia*, the Commonwealth Transportation Board (CTB) must approve this LACC.

Facts:

- Limited Access Control for Interstate 95 at the Interchange was previously established by the State Highway Commission, predecessor to the CTB, October 4, 1956, at the final locations of said routes, including all necessary grade separations, interchanges, ramps, etc.
- In accordance with §33.2-208.B of the Code of Virginia (1950), as amended, and policies of the Commonwealth Transportation Board, a Design Public Hearing was held on Wednesday, April 18, 2018, between 5:00 pm and 7:00 pm at the Lewis and Clark Elementary School, 18101 Clark and York Boulevard, Ruther Glen, VA 22546-2896 to consider the Project, including the proposed changes to the limited access control limits.
- Proper notice was given in advance, and all those present were given a full opportunity to express their opinions and recommendations for or against the proposed Project as presented, their statements being duly recorded in emails and comment sheets.
- The economic, social, and environmental effects of the proposed Project have been duly examined and given proper consideration, and this evidence, along with all other has been carefully reviewed.
- The Fredericksburg District has reviewed and approved the traffic analysis report dated April 17, 2015 and found that it adequately addresses the impacts from the Project and the proposed change to the limited access controls.
- The proposed Project is in compliance with National Environmental Policy Act (NEPA) requirements. A Categorical Exclusion (CE) between VDOT and the Federal Highway Administration dated April 12, 2018 has been approved by FHWA. .
- The Project is in an attainment area and will not have an adverse impact on air quality.
- The FHWA provided the approval for State Highway Project 0639-016-623, P101, UPC 106670 and the proposed LACCs on June 5, 2018.
- The Chief Engineer has determined that the proposed change will not adversely affect the safety or operation of the highways.
- The proposed project is in the County of Caroline and is supported by a letter from the County Administrator dated May 16, 2018.

- In addition to the Design Public Hearing, a Notice of Willingness for Public Comment regarding the LACC was posted with the comment period closing May 19, 2018 and no requests for a hearing or other comments were received.
- The proposed LACC is in compliance with the policies and requirements of the CTB contained in Title 24, Agency 30, Chapter 401 of the *Virginia Administrative Code*.

Recommendations: It is recommended that, pursuant to §33.2-401 of the *Code of Virginia*, and Title 24, Agency 30, Chapter 401 of the Virginia Administrative Code, the I-95 corridor in Caroline continue to be designated as a Limited Access Highway with the limited access control being modified and/or established as shown on the attached exhibits. This action will modify the limited access line and right of way previously approved by the CTB's predecessor, the State Highway Commission, on October 4, 1956.

Action Required by CTB: Virginia Code § 33.2-401 requires a majority vote of the CTB to approve the recommended LACC. The CTB will be presented with a resolution for a formal vote to approve the limited access control change for the proposed project and to provide the Commissioner of Highways the requisite authority to execute all documents necessary to implement the LACC.

Result, if Approved: The Commissioner of Highways will be authorized to execute any and all documents needed to comply with the resolution, and the Route 639 Reconstruction and Widening Project will move forward.

Options: Approve, Deny, or Defer.

Public Comments/Reactions: There were one hundred twenty nine (129) citizens that attended the meeting per the sign in sheets. Eighty seven (87) attendees filled out a comment sheet. In addition eighty nine (89) comments were received by email and US Mail during the comment period.

Eighteen (18) were in favor of the proposed improvements.

- Eight (8) respondents were in favor of the proposed improvements as presented.
- Ten (10) were in favor but wanted an alternate entrance

One hundred fifty eight (158) respondents were not in favor of the project.

- Fifty two (52) comments were asking for an alternative entrance through Prosperity Way
- Eighty one (81) comments were opposed to having to make a u-turn
- Three (3) comments wanted an alternative design for the bike and pedestrian accommodations.
- Eighteen (18) comments thought the 28' median was too large and an unnecessary use of right of way.

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- Three (3) comments on Rte. 639 EB traffic accessing the McDonalds and the ability of vehicles making a left turn off of Green Road.
- One (1) comment on the median preventing left hand turns into Food Lion Shopping Center.

Moved by Mr. Flythe, seconded by Senator Nelson, that, Whereas, under authority of Section 33-115.2 of the 1950 Code of Virginia, as amended, request is made by City of Warwick for payment at the base rate of \$500 per Mile annually on additional streets meeting the required standards; Now, Therefore, be it resolved, that quarterly payments at the base rate of \$500 Per Mile annually be made to the City of Warwick on additional streets totaling 11.20 miles, effective beginning the second quarter, October 1, 1956. Motion carried.

Moved by Mr. Flythe, seconded by Senator Nelson, that, Whereas, under authority of Section 33-115.2 of the 1950 Code of Virginia, as amended, request is made by City of Waynesboro for payment at the base rate of \$500 per Mile annually on additional streets meeting the required standards; Now, Therefore, be it resolved, that quarterly payments at the base rate of \$500 Per Mile annually be made to the City of Waynesboro on additional streets totaling 10.512 miles, effective beginning the second quarter, October 1, 1956. Motion carried.

Moved by Mr. Flythe, seconded by Senator Nelson, that, Whereas, under authority of Section 33-115.2 of the 1950 Code of Virginia, as amended, request is made by the Town of Wytheville for payment at the base rate of \$500 Per Mile annually on additional streets meeting the required standards; Now, Therefore, be it resolved, that quarterly payments at the base rate of \$500 Per Mile annually be made to the Town of Wytheville on additional streets totaling 0.984 Mile, effective beginning the second quarter, October 1, 1956. Motion carried.

Moved by Mr. Flythe, seconded by Senator Nelson, that, it so be declared that, Whereas, by action of the Congress of the United States, whereby all routes on the National System of Interstate and Defense Highways are to be constructed to interstate standards and whereas, one of the requirements of interstate standards is the control of access to these routes; Therefore, be it resolved that all routes on the National System of Interstate and Defense Highways within the confines of the Commonwealth of Virginia, upon determining the final location of said routes, including all necessary grade separations, interchanges, ramps, etc., are here and now designated Limited Access Highways, pursuant to Article 8, Chapter 1, Title 33, of the Code of Virginia of 1950, as amended. Motion carried.

On motion made by Senator Nelson, seconded by Mr. Barrow, the Chairman was instructed to report to the Bureau of Public Roads, at a meeting called for October 9, that the Virginia Department of Highways will undertake one-third of the cost of operation and maintenance of the proposed bridge over the Potomac River at Jones Point, with the thought that the other two-thirds shall be borne by the State of Maryland and the District of Columbia. This could be handled by written agreement looking to appropriate Federal legislation.

Caroline County, Virginia

Board of Supervisors

Jeffrey S. Black
Western Caroline District

Clayton T. Forehand
Madison District

Nancy L. Long
Port Royal District

Jeffery M. Sili
Bowling Green District

Floyd W. Thomas
Mattaponi District

Reginald L. Underwood
Reedy Church District

Charles M. Culley, Jr.
County Administrator



Caroline County, VA



May 16, 2018

Ms. Catherine Coffey, P.E.
Project Manager
Virginia Department of Transportation
Fredericksburg District
87 Deacon Road
Fredericksburg, VA 22405

Dear Ms. Coffey,

I am writing to confirm that Caroline County enthusiastically supports the Route 639 (Ladysmith Road) Reconstruction and Widening from two to four lanes project (State Project # 0639-016-623, P101, UPC 106670).

We understand that the proposed improvements are as presented at a Design Public Hearing on April 18, 2018. Likewise, the County understands that the location of Limited Access Right of Way in the vicinity of southbound I-95 off ramp will be revised as part of this project and supports these revisions.

Caroline County looks forward to the successful completion of this project and appreciates VDOT's outreach and coordination efforts.

Should you need additional input or comments from the County, please let me know.

Sincerely,

A handwritten signature in blue ink, appearing to read "CM Culley".

Charles M. Culley, Jr.
County Administrator

"Committed To Service, Dedicated To The People"

212 North Main Street, P. O. Box 447, Bowling Green, Virginia 22427
(804)633-5380 – Telephone (804)633-4970 – Fax

www.co.caroline.va.us



COMMONWEALTH of VIRGINIA

DEPARTMENT OF TRANSPORTATION
1401 EAST BROAD STREET
RICHMOND, VIRGINIA 23219 2000

Stephen Brich
Commissioner

May 23, 2018

Ms. Jessie Yung, P.E.
Division Administrator
Federal Highway Administration
P.O. Box 10249
400 N. 8th Street Room 750
Richmond, Virginia 23240-0249

Attention Ms. Janice L. Williams

Route 639 (Ladysmith Road) Widening
Project 0639-016-623, P101
Federal Project Number STP-016-6(046)
Caroline County
Request for Modified Limited Access Line

Dear Ms. Yung,

As you are aware, The Virginia Department of Transportation is developing plans for the reconstruction and widening of Route 639 (Ladysmith Road) between U. S. Route 1 and Interstate I-95 in Caroline County. Interstate I-95 was designated a Limited Access Highway by the State Highway Commission, predecessor to the Commonwealth Transportation Board (CTB), on October 4, 1956.

The current design of the project was developed to tie into the existing location of the bridge over I-95. The Final Categorical Exclusion NEPA document for this project was completed on April 12, 2018. The Public Hearing for this project was held Wednesday April 18, 2018 and the project is being prepared for design approval by the Deputy Chief Engineer.

As a result of the design of the project, the Limited Access Line at the western side of the southbound off ramp from I-95 needs to be modified from the existing condition. This modification will actually extend the Limited Access Line in a westerly direction, approximately 67 feet beyond the current limits, to the McDonald's entrance, while vacating a portion of the existing Limited Access Line. While the length of the Limited Access Line does not extend the

full, recommended, length of 300' from the ramp terminal, it is an improvement over existing conditions. Discussions with the FHWA Area Engineer, Elliott Moore, have concluded that a Design Exception for this condition is not necessary, as the ramp terminal is an existing condition that is exempt per the Access Control for Interstate Interchanges Agreement between FHWA and VDOT.

Attached please find a copy of the Vicinity Map, Title Sheet, Plan Sheet, exhibit showing the changes to the Limited Access Line and a letter of support from Caroline County.

VDOT approves of the Limited Access Control Change as shown on the exhibit. We are requesting a quick review and approval of this limited access change no later than June 23, 2018 so that the Commonwealth Transportation Board can approve the changes at their July meeting on July 18, 2018.

If additional information is needed, please contact Mr. Richard C. Worssam, P.E. at 804.786.2501.

Sincerely,



Susan H. Keen, P.E.
State Location and Design Engineer

Approved: Janice Williams Date 6-5-2018

Enclosure
Location Map
Layout Exhibits
Caroline County Letter of Support



COMMONWEALTH of VIRGINIA

DEPARTMENT OF TRANSPORTATION
1401 EAST BROAD STREET
RICHMOND, VIRGINIA 23219 2000

Stephen Brich
Commissioner

July 1, 2018

The Honorable Shannon Valentine
The Honorable Stephen C. Brich, P.E.
The Honorable Jennifer Mitchell
The Honorable Jerry L. Stinson II
The Honorable Henry "Hap" Connors, Jr.
The Honorable Mary Hughes Hynes
The Honorable Alison DeTuncq
The Honorable Bert Dodson, Jr.
The Honorable W. Sheppard Miller III
The Honorable Carlos M. Brown
The Honorable Stephen A. Johnsen
The Honorable F. Dixon Whitworth, Jr.
The Honorable E. Scott Kasprowicz
The Honorable Court G. Rosen
The Honorable Marty Williams
The Honorable John Malbon
The Honorable Greg Yates

Subject: Approval of Limited Access Control Change (LACC) for Route 639 (Ladysmith Road) Reconstruction and Widening in Caroline County.

Dear Commonwealth Transportation Board Members:

The Department has initiated the above request for a limited access control change (LACC) for your consideration. The proposed limited access control changes on State Highway Project 0639-016-623, P101 have been determined as a necessary design feature and recommended for approval by the Department's staff.

I have reviewed the staff's recommendations and determined that approving these limited access control changes will not adversely affect the safety or operation of the affected highway network. I have determined that this request should be considered by the Board.

Sincerely,

A handwritten signature in black ink that reads "Garrett W. Moore".

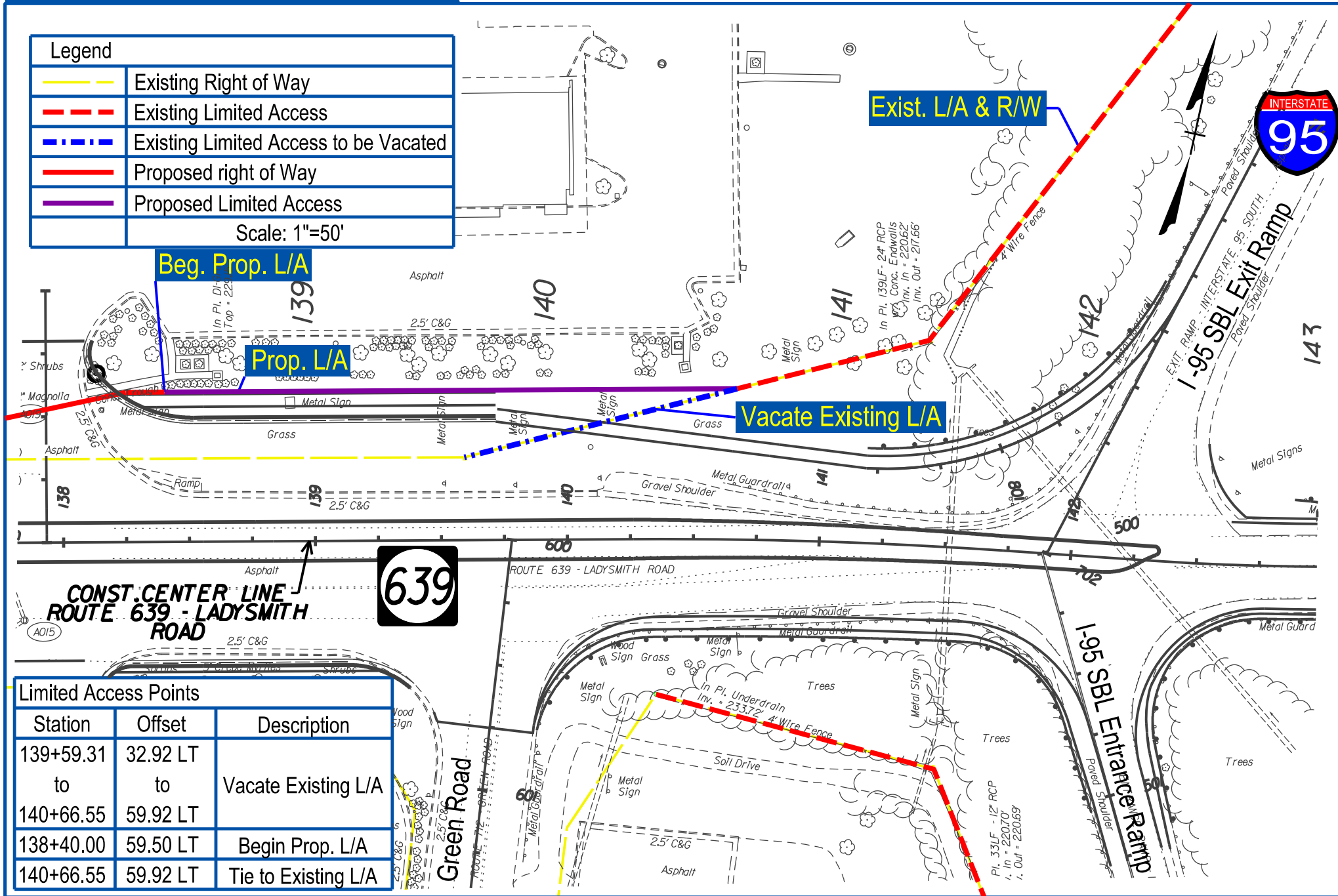
Garrett W. Moore, P.E.
Chief Engineer



Widening of Rte. 639 Ladysmith Road Proposed Limited Access Control Changes

Legend	
	Existing Right of Way
	Existing Limited Access
	Existing Limited Access to be Vacated
	Proposed right of Way
	Proposed Limited Access

Scale: 1"=50'

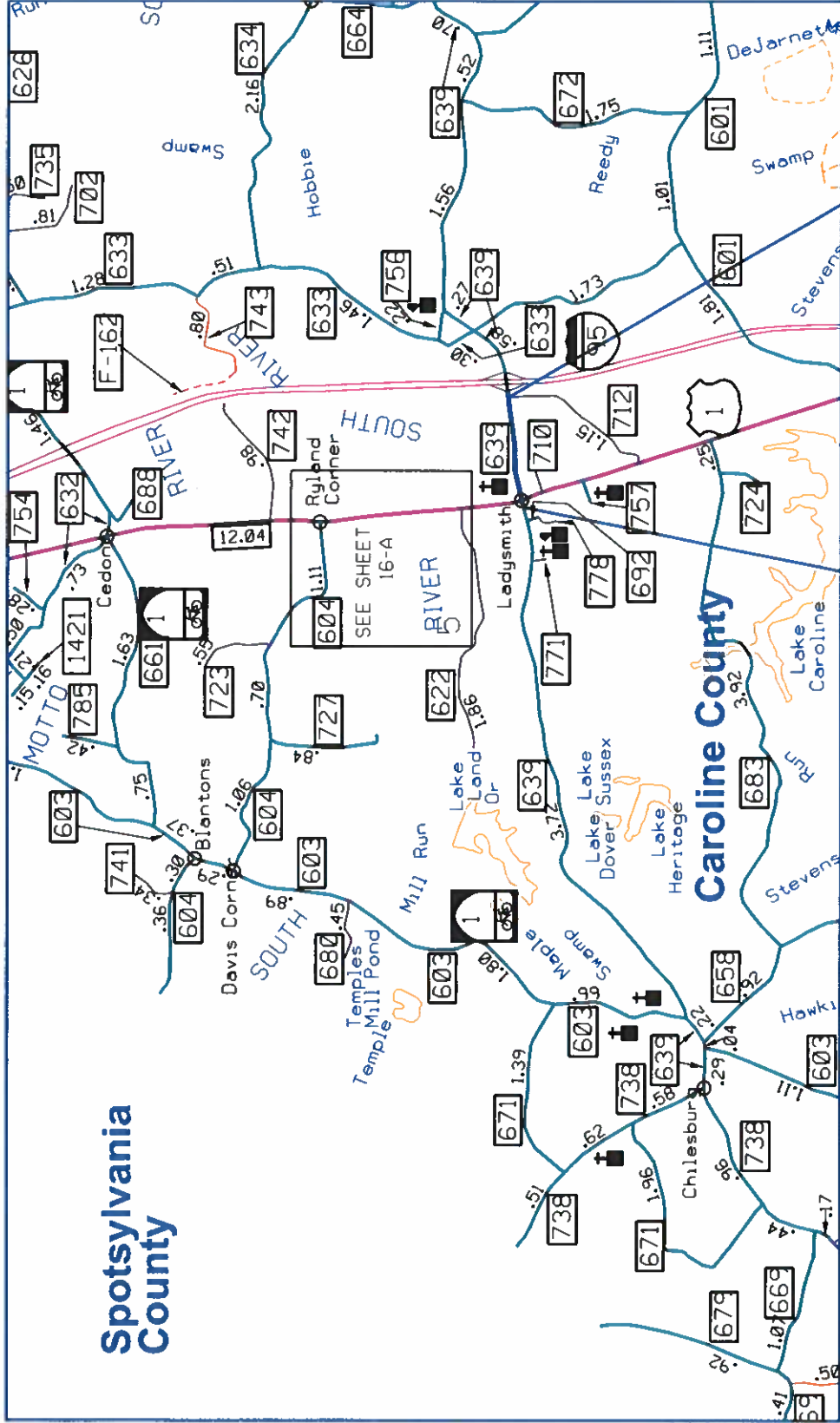


Limited Access Points		
Station	Offset	Description
139+59.31 to 140+66.55	32.92 LT to 59.92 LT	Vacate Existing L/A
138+40.00	59.50 LT	Begin Prop. L/A
140+66.55	59.92 LT	Tie to Existing L/A



Virginia Department
of Transportation

Widening of Rte. 639 Ladysmith Road Location Map



Proposed Project
0639-016-623