

**MINUTES  
OF  
MEETING OF THE COMMONWEALTH TRANSPORTATION BOARD**

Central Office Auditorium  
1221 East Broad Street  
Richmond, Virginia

June 21, 2007  
9:00 AM

The meeting of the Commonwealth Transportation Board was held in the Central Office Auditorium of the Virginia Department of Transportation in Richmond, Virginia on June 21, 2007. The Chairman, Secretary Pierce Homer, presided and called the meeting to order at 9:35 a.m.

\* \* \*

Present: Messrs. Bowie, Davies, Davis, Dickens, Koelemay, Martin, McCarthy, Schwartz, Sterling, White, Witt, Ms. Carter, Ms. Connally; Vice Chairman Ekern, and Mr. Tucker, ex officio, Director of the Department of Rail and Public Transportation.

Absent: Mr. Keen

\* \* \*

**Public Comment Period:**

Mr. Nathan Lott, Executive Director of the Virginia Conservation Network. Mr. Lott read from a prepared statement regarding I-81. A copy of the statement is attached hereto.

\* \* \*

Mr. Bill Lafoon of the James Monroe Memorial Foundation thanked the Board for their support.

**Approval of Minutes of Prior Meeting:**

Action on Approval of the Minutes of the Meeting May 17, 2007. Copy of approved minutes on file with the Virginia Department of Transportation (VDOT) Commissioner's Office and posted on the VDOT Internet website: [www.virginiadot.org](http://www.virginiadot.org) and the Virginia Regulatory Town Hall.

Moved by Mr. Bowie, seconded by Mr. Witt.  
Motion carried, minutes approved.

\* \* \*

**ASSET MANAGEMENT DIVISION:**

**Agenda Item 1:** Action on Abandonments, Discontinuances and Transfers in the Primary and the Secondary System of State Highways Specifically:

Abandonments

Culpeper District

---

Culpeper County

Project: 0003-023-V04, C-504

- Route 3 – Segment B-C 0.20 Mi.
- Route 3 – Segment E-F 0.21 Mi

Total Mileage Abandoned from the Primary System: 0.41 Mi.

Inter-System Transfers

Primary System to the secondary system of state highways,

Culpeper District

Culpeper County

Project: 0003-023-V04, C-504

- Route 3 – Segment C-E 0.80 Mi.

Total Mileage Transferred to the secondary system of state highways: 0.80 Mi

Discontinuances

Northern Virginia District

Loudoun County

Project: 0267-053-102-101

- Route 643 – Section 2A 0.27 Mi.
- Route 659 – Section 3 & 4 0.74 Mi.
- Route 625 – Section 2 0.14 Mi.
- Route 772 – Section 1 0.06 Mi.

Total Mileage Discontinued from the Secondary System: 1.21 Mi.

Referenced by attachment of resolution and decision brief.  
Moved by Mr. Davies, seconded by Mr. Bowie.  
Motion carried, resolution approved.

\* \* \*

**LOCAL ASSISTANCE DIVISION:**

**Agenda Item 2.** Action on Street Maintenance Payments specifically:

- (A) Payments to Cities, Certain Towns and the Virginia Port Authority for Maintenance to Certain Roads and Streets - FY - 2007-2008.

Referenced by attachment of resolution and decision brief.  
Moved by Mr. White, seconded by Ms. Connally.  
Motion carried, resolution approved.

---

(B) Arlington and Henrico Counties Maintenance Payments FY 2007-2008

Referenced by attachment of resolution and decision brief.  
Moved by Mr. White, seconded by Ms. Connally.  
Motion carried, resolution approved.

\* \* \*

**Agenda Item 3.** Action on 2007 Enhancement Projects Approval.

Referenced by attachment of resolution and decision brief.  
Moved by Mr. Bowie, seconded by Ms. Carter.  
Motion carried, resolution approved.

\* \* \*

**Agenda Item 4.** Action on Economic Development (Industrial) Access specifically:

- (A) Amherst County  
Amelon Industrial Park, Phase II  
Project No.: 0834-005-621, N501

Referenced by attachment of resolution and decision brief.  
Moved by Mr. Davies, seconded by Dr. Davis.  
Motion carried, resolution approved.

\* \* \*

- (B) Albemarle County  
Avon Court Project  
Project No.: 1101-002-775, N501

Referenced by attachment of resolution and decision brief.  
Moved by Mr. Davies, seconded by Dr. Davis.  
Motion carried, resolution approved.

\* \* \*

**RIGHT OF WAY AND UTILITIES DIVISION:**

**Agenda Item 5:** Action on Land and/or Easement Conveyances specifically:

- (A) Route 13, old Route 13  
Northampton County  
Project No.: 0013-065-101, RW-201

Referenced by attachment of resolution and decision brief.  
Moved by Mr. Witt, seconded by Mr. Martin.

Motion carried, resolution approved.

\* \* \*

- (B) Route 47  
Charlotte County  
Project No.: 0646-019-127, C-501

Referenced by attachment of resolution and decision brief.  
Moved by Mr. Witt, seconded by Mr. Martin.  
Motion carried, resolution approved.

\* \* \*

- (C) Route 603  
Orange County  
Project No.: 0603-068-P67, N-501

Referenced by attachment of resolution and decision brief.  
Moved by Mr. Witt, seconded by Mr. Martin.  
Motion carried, resolution approved.

\* \* \*

**ADMINISTRATIVE SERVICES DIVISION:**

**Agenda Item 6:** Action on Land Dispositions specifically:

- (A) Lexington Residency Complex  
City of Lexington

Referenced by attachment of resolution and decision brief.  
Moved by Mr. McCarthy, seconded by Dr. Davis.  
Motion carried, resolution approved.

\* \* \*

- (B) Old Church Area Headquarters  
Hanover County

Referenced by attachment of resolution and decision brief.  
Moved by Mr. McCarthy, seconded by Dr. Davis.  
Motion carried, resolution approved.

\* \* \*

(C)     Short Pump Area  
          Henrico County

Referenced by attachment of resolution and decision brief.  
Moved by Mr. McCarthy, seconded by Dr. Davis.  
Motion carried, resolution approved.

\* \* \*

**SIX YEAR PROGRAM:**

**Agenda Item 7.** Action on the Rail Preservation Program, Exception

Referenced by attachment of resolution and decision brief.  
Moved by Dr. Davis, seconded by Mr. Martin.  
Motion carried, resolution approved.

\* \* \*

**Agenda Item 8.** Action on Fiscal Year 2008 Annual Budgets specifically Commonwealth Transportation Fund, Department of Rail and Public Transportation and the Department of Transportation.

Referenced by attachment of resolution and decision brief.  
Moved by Mr. Bowie, seconded by Mr. Martin.  
Mr. Schwartz voted against this resolution citing concerns he raised in the discussion prior to the vote.  
Motion carried, resolution approved.

Prior to the vote the following comments were made:

Mr. Schwartz stated that for Action Item 8 and Action Item 9, after a lot of soul searching he had come to the conclusion that he was going to vote against these budgets and the SYIP this year. I say after a lot of soul searching because I think on close examination there are a number of projects that do need to proceed that will be addressed in both the budget and the SYIP. But to follow on the points that I made yesterday, I am dissatisfied with the big picture process by which we got to this goal. I feel it turned out to be a bottoms up rather than a top down process. I would have preferred a process and I think it is our responsibility to undergo a process where we start looking at the very large, big picture issues. Issues such as the allocation of 8.7 million dollars what if fact as a matter of commonwealth policy should we allocate to address years of deferred maintenance in terms of the infrastructure that we have versus new construction. As a matter of commonwealth policy do we have far too many projects in the SYIP for our own good? Are we creating a level of expectations and drawing out the time frame for projects that we would be much better served by if we were doing fewer projects on a shorter time period. A third arching issue which I do not feel we have adequately discussed in the context of allocation 8.7 million dollars is the gross allocation to rail to public highway and to public transit. With respect to some of the

---

comments that were made by the public today, I really do think that the CTB should be addressing these broader issues as a matter of the future competitiveness of the commonwealth. You can come at this from a lot of different perspectives but I think that is one that is very important. I certainly don't make the assumption that in a broader discussion of these policy issues that my fellow CTB members would necessarily agree with me on where we come out, in fact I expect that there would be a very broad and diverse group of opinions around this table but I think that the Commonwealth would be better served by a fuller discussion at the broad policy level before at the forest level before we get into the trees of looking at specific projects. Some of you made the comment yesterday that we should be less concerned because we are really only looking at allocating three hundred fifty million dollars the rest of this is just really a continuation of projects that have been on the books for some time. I don't look at it that way; I look at it as an allocation of 8.7 billion dollars. I look at it the way a private sector or even in many public sector applications you apply what is often referred to as zero based budgeting, it is a clean slate, its new legislation, its new dollars, and it is an opportunity to look at the very broad picture of how it should be allocated. I would have hoped that would have been the policy discussion we would have had prior to looking at specific projects in specific districts. Regardless of whether my fellow CTB members see fit to agree with my thoughts, this year I would hope that as we approach the SYIP for next year for the six year program that we precede that process with a far broader discussion of the policy issues on a macro level.

Mr. Witt indicated he would vote for the budget but that he would like to echo one of Mr. Schwartz's comments. He expressed concerned about the number of projects we have and the number of years that they stay on the list. Indicating if we did an analysis of every page in this book (SYIP) the amount of time that items have been under consideration has to result in inefficiency. The staff time taken to look at each project that moves on for took long. We would be better served and more efficient if we found a way to cut down the number of projects and had a mission to complete projects.

Mr. White indicated he would vote for the budget but that he agreed with the comments made by Mr. Schwartz and Mr. Witt. Mr. White indicated we must take an entirely different approach next year.

Dr. Davis shared that he did not think it was possible to cut down the projects due to the diversity of the Commonwealth some of the projects will take a number of years to complete. Additionally planning is really important, but he would not like to see the Board getting into the administrative work of the department.

Mr. McCarthy indicated he would support the six year plan. Mr. McCarthy agreed with most of what had been stated previously. Indicating that the Code directs us to develop a statewide plan, Mr. McCarthy urged the Board to make that a high priority for the coming year in fashioning a new six year plan. Mr. McCarthy stated that the Board spent more time developing policies and guidelines for a 17 million dollar Enhancement Program, that those for an 8.7 billion dollar Six Year Improvement Plan. Mr. McCarthy asked that the Secretary appoint a committee in anticipation of next year's budget.

Mr. Bowie share that he was pleased with the plan but that processes can always be improved.

---

Ms. Connally indicated that in an earlier conversation with Dr. Mary Lynn Tischer, who was the driving force behind VTRANS 2025, we are preparing to start the five year update of that plan. This is coming together at a good time to have our goals and objectives reviewed to ensure the Board is involved in this process.

Ms. Connally shared that she was aware that of the new available money projects did go through an internal prioritization review that was based on some of the discussion raised by VTRANS.

Mr. Dickens expressed his agreement with the comment made by Mr. McCarthy. Mr. Dickens encouraged the Board to think about Land Use and Transportation referencing the presentation given by Mr. Jim Squire at the June 20, 2007 workshop.

Chairman Homer observed that one of the concerns about Land Use and Transportation is that it takes many years. The budgets did use the VTRANS results. The Chairman referenced Devolution and how that it will impact the department in the future. The Chairman indicated that he thinks future decision will be less about projects and more about a discussion on how we want the transportation system to look in various areas.

\* \* \*

**Agenda Item 9.** Action on the Six-Year Improvement Programs for Fiscal Years 2008-2013.

Referenced by attachment of resolution and decision brief.

Moved by Mr. Davies, seconded by Ms. Connally.

Mr. Schwartz voted against this resolution citing the concerns he raised during the discussion of Agenda Item 8.

Motion carried, resolution approved.

\* \* \*

**DEPARTMENT OF RAIL AND PUBLIC TRANSPORTATION:**

**Agenda Item 10:** Action on Rail Industrial Access Program

- (A) Charlotte County  
Alderman Railcar Services, Inc.

Referenced by attachment of resolution and decision brief.

Moved by Mr. Martin, seconded by Mr. White.

Motion carried, resolution approved.

\* \* \*

- (B) Orange County  
Hardy Management Company, LLC

Referenced by attachment of resolution and decision brief.

Moved by Mr. Martin, seconded by Mr. White.

Motion carried, resolution approved.

\* \* \*

- (C) Pittsylvania County  
Intertape Polymer Group

Referenced by attachment of resolution and decision brief.  
Moved by Mr. Martin, seconded by Mr. White.  
Motion carried, resolution approved.

\* \* \*

- (D) City of Salem  
John Hancock Jr., LLC d/b/a New Millennium Building Systems

Referenced by attachment of resolution and decision brief.  
Moved by Mr. Martin, seconded by Mr. White.  
Motion carried, resolution approved.

\* \* \*

- (E) City of Suffolk  
Kraft Foods Global, Inc.

Referenced by attachment of resolution and decision brief.  
Moved by Mr. Martin, seconded by Mr. White.  
Motion carried, resolution approved.

\* \* \*

- (F) Roanoke County  
The Mennel Milling Company – Roanoke County

Referenced by attachment of resolution and decision brief.  
Moved by Mr. Martin, seconded by Mr. White.  
Motion carried, resolution approved.

\* \* \*

**SCHEDULING & CONTRACT DIVISION:**

**Agenda Item 11:** Action on Bids Received: the month of May 2007:

Page 1 of the attached report, recommending award of order number K19.  
Moved by Mr. Davies, seconded by Ms. Connally.  
Motion carried, bid awarded.

\* \* \*

Page 2 of the attached report, recommending award of order number J71.  
Moved by Mr. Martin, seconded by Dr. Davis.



Motion carried, bid awarded.

\* \* \*

Page 2 of the attached report, recommending award of order number K25.

Moved by Mr. McCarthy, seconded by Mr. Bowie.

Motion carried, bid awarded.

\* \* \*

Page 3 of the attached report, recommending award of order number K35.

Moved by Mr. Martin, seconded by Mr. White.

Motion carried, bid awarded.

\* \* \*

Page 4 of the attached report, recommending award of order number J58.

Moved by Mr. Bowie, seconded by Dr. Davis.

Motion carried, bid awarded.

\* \* \*

Page 5 of the attached report, recommending award of order number H18.

Moved by Mr. Witt, seconded by Mr. Koelemay.

Motion carried, bid awarded.

\* \* \*

Page 5 of the attached report, recommending award of order number K29.

Moved by Dr. Davis, seconded by Ms. Carter.

Motion carried, bid awarded.

\* \* \*

Page 6 of the attached report, recommending award of order number J26, J27 and J29.

Moved by Mr. Bowie, seconded by Mr. White.

Motion carried, bid awarded.

\* \* \*

Page 7 of the attached report, recommending award of order number K32.

Moved by Mr. Koelemay, seconded by Ms. Connally.

Motion carried, bid awarded.

\* \* \*

Page 8 of the attached report, recommending rejection of order number K10.

Moved by Dr. Davis, seconded by Mr. Koelemay.

Motion carried, bid rejected.

\* \* \*

Page 9 of the attached report, recommending award of order number 06/06.

Moved by Mr. Koelemay, seconded by Mr. Schwartz.

Motion carried, bid awarded.

\* \* \*

Page 10 of the attached report, recommending award of order number 06/07.

Moved by Mr. Koelemay, seconded by Dr. Davis.

Motion carried, bid awarded.

\* \* \*

**NEW BUSINESS**

Commissioner David Ekern introduced the new Chief Communications Officer, Jeff Caldwell, to the Board.

Commissioner David Ekern recognized Barbara Reese indicating today was her last day as Chief Financial Officer as she moves into her role as Deputy Secretary of Transportation. Commissioner Ekern indicated that he appointed Mr. Greg Whirley, Chief Deputy Commissioner, as acting Chief Financial Officer.

**ADJOURNMENT**

The meeting adjourned at 10:33 a.m. The next meeting will be held on Thursday, July 19, beginning at 9:30 a.m. in Fredericksburg, Virginia.

Approved:

---

Chairman

---

Secretary