



## COMMONWEALTH of VIRGINIA

### *Commonwealth Transportation Board*

Shannon Valentine  
Chairperson

1401 East Broad Street  
Richmond, Virginia 23219

(804) 786-2701  
Fax: (804) 786-2940

*Agenda item # 5*

### RESOLUTION OF THE COMMONWEALTH TRANSPORTATION BOARD

June 19, 2019

#### MOTION

**Made By: Mr. Dodson, Seconded By: Dr. Smoot**

**Action: Motion Carried, Unanimously**

**Title: Limited Access Control Changes (LACCs) for Liberty Mountain Drive  
Roundabout with Access To and From Route 460 Lynchburg Bypass Eastbound  
City of Lynchburg**

**WHEREAS**, on October 26, 1967, the State Highway Commission, predecessor to the Commonwealth Transportation Board (CTB), designated the Route 460 Lynchburg Bypass (Old Route 297) in Campbell County (now in an annexed area of the City of Lynchburg) to be a Limited Access Highway in accordance with then Article 3, Chapter 1, Title 33 of the *Code of Virginia* of 1950, as amended, and established the limited access line locations and limits as “the final locations of said routes, including all necessary grade separations, interchanges, ramps, etc.”; and

**WHEREAS**, State Highway Project U000-015-R08, P101, R201, C501 (UPC 108761) provides for the construction of a roundabout on Liberty Mountain Drive, which includes a new on-ramp and off-ramp from Liberty Mountain Drive to Route 460 Lynchburg Bypass Eastbound as well as deceleration and acceleration lanes on Route 460 Lynchburg Bypass Eastbound to access the roundabout on Liberty Mountain Drive (the “Project”). These improvements will relieve congestion in the area of the Route 460 Lynchburg Bypass – Candler’s Mountain Road – Liberty University. The construction will replace the existing Liberty Mountain Drive on-ramp to Route 460 Lynchburg Bypass Eastbound and includes the construction of a stormwater management basin; and

Resolution of the Board  
Proposed Limited Access Control Change (LACCs)  
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**WHEREAS**, the construction of a roundabout on Liberty Mountain Drive, which includes a new on-ramp and off-ramp from Liberty Mountain Drive to Route 460 Lynchburg Bypass Eastbound as well as deceleration and acceleration lanes on Route 460 Lynchburg Bypass Eastbound to access the roundabout on Liberty Mountain Drive will impact the existing limited access control lines, as shown on the Limited Access Line Exhibit and the Limited Access Control Point Stations and Offsets Table (attached); and

**WHEREAS**, a Notice of Willingness for Public Comment (“Willingness”) was posted on May 6, 2019 in the *Lynchburg News and Advance* for the proposed LACCs for the Project, including the current and proposed locations of the limited access lines, and allowed public input to be collected concerning the request. The Willingness expired on May 16, 2019 with no comments or other input from the public; and

**WHEREAS**, the economic, social and environmental effects of the proposed Project have been duly examined and given proper consideration and this evidence, along with all other relevant evidence, has been carefully reviewed; and

**WHEREAS**, the Lynchburg District has reviewed and approved the traffic analysis report completed in August 2015 and found that it adequately addresses the impacts from the Project and the proposed LACCs; and

**WHEREAS**, the proposed Project, which is a State Funded Revenue Sharing project, was reviewed and found to be exempt from the State Environmental Review Process (SERP); and

**WHEREAS**, the proposed Project is located within an attainment area, therefore the regional conformity requirements do not apply; and

**WHEREAS**, the proposed Project is in the City of Lynchburg and is supported by a letter from the City Manager dated May 15, 2019. The LACCs are also supported by a letter from Liberty University dated May 8, 2019; and

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**WHEREAS**, the proposed Project is not on an Interstate Highway, therefore approval of the proposed LACCs are not required by the Federal Highway Administration (FHWA); and

**WHEREAS**, the Chief Engineer has determined that the proposed changes will not adversely affect the safety or operation of the highways; and

**WHEREAS**, the VDOT has reviewed the requested LACCs and determined that all are in compliance with the §33.2-401 of the *Code of Virginia* and that the requirements of 24 VAC 30-401-20 have been met; and

**WHEREAS**, the VDOT recommends approval of the LACCs as shown on the attached exhibits.

**NOW, THEREFORE, BE IT RESOLVED**, in accordance with §33.2-401 of the *Code of Virginia* and Title 24, Agency 30, Chapter 401 of the *Virginia Administrative Code*, that the CTB hereby finds and concurs in the determinations and recommendations of VDOT made herein, and directs that the Route 460 Lynchburg Bypass continue to be designated as a limited access control area, with the boundaries of limited access control being modified from the current locations as shown on the attached exhibits.

**BE IT FURTHER RESOLVED**, the Commissioner of Highways is authorized to take all actions and execute any and all documents necessary to implement such changes.

#####

**CTB Decision Brief**  
**Proposed Limited Access Control Changes (LACCs)**  
**Liberty Mountain Drive Roundabout with Access To and From Route 460 Lynchburg**  
**Bypass Eastbound**  
**Project U000-015-R08, P101, R201, C501**  
**UPC 108761**  
**City of Lynchburg**

**Issues:** The area designated as limited access previously approved for Route 460 Lynchburg Bypass Eastbound needs to be modified to accommodate the construction of a roundabout on Liberty Mountain Drive, which includes a new on-ramp and off-ramp from Liberty Mountain Drive to Route 460 Lynchburg Bypass Eastbound. The construction will replace the existing Liberty Mountain Drive on-ramp to Route 460 Lynchburg Bypass Eastbound. These changes require the approval of the Commonwealth Transportation Board (CTB) pursuant to §33.2-401 of the *Code of Virginia*, and Title 24, Agency 30, Chapter 401 of the *Virginia Administrative Code*.

**Facts:**

- Limited Access Control for Route 460 Lynchburg Bypass (Old Route 297) in Campbell County (now in an annexed area of the City of Lynchburg) was previously established on October 26, 1967 by the State Highway Commission, predecessor to the Commonwealth Transportation Board (CTB) to be a Limited Access Highway in accordance with then Article 3, Chapter 1, Title 33 of the *Code of Virginia* of 1950, as amended, and established the limited access line locations and limits as “the final locations of said routes, including all necessary grade separations, interchanges, ramps, etc.”
- State Highway Project U000-015-R08, P101, C501 (the “Project”) provides for the construction of a roundabout on Liberty Mountain Drive, which includes a new on-ramp and off-ramp from Liberty Mountain Drive to Route 460 Lynchburg Bypass Eastbound as well as deceleration and acceleration lanes on Route 460 Lynchburg Bypass Eastbound to access the roundabout on Liberty Mountain Drive. These improvements will relieve congestion in the area of the Route 460 Lynchburg Bypass – Candler’s Mountain Road – Liberty University. The construction will replace the existing Liberty Mountain Drive on-ramp to Route 460 Lynchburg Bypass Eastbound and includes the construction of a stormwater management basin. These improvements will impact the existing limited access control lines, as shown on the Limited Access Line Exhibit and the Limited Access Control Point Stations and Offsets Table (attached).
- A Notice of Willingness for Public Comment (“Willingness”) was posted on May 6, 2019 in the *Lynchburg News and Advance* for the proposed LACCs for the Project, including the current and proposed locations of the limited access lines, and allowed public input to be collected concerning the request. The Willingness expired on May 16, 2019 with no comments or other input from the public.

- The economic, social, and environmental effects of the proposed Project have been duly examined and given proper consideration, and this evidence, along with all other relevant evidence has been carefully reviewed.
- The Lynchburg District has reviewed and approved the traffic analysis report in August 2015 and found that it adequately addresses the impacts from the Project and the proposed LACCs.
- The proposed Project, which is a State Funded Revenue Sharing project, was reviewed and found to be exempt from the State Environmental Review Process (SERP).
- This proposed Project is located within an attainment area, therefore the regional conformity requirements do not apply.
- The proposed Project is in the City of Lynchburg and the proposed LACCs are supported by a letter from the Office of the City Manager dated May 15, 2019. The proposed LACCs are also supported by a letter from Liberty University dated May 8, 2019.
- The proposed Project is not on an Interstate Highway, therefore approval of the proposed LACCs are not required by the Federal Highway Administration (FHWA).
- The Chief Engineer has determined that the proposed changes will not adversely affect the safety or operation of the highways.
- The proposed LACCs are in compliance with §33.2-401 of the *Code of Virginia* and with the polices and requirements of the CTB contained in Title 24, Agency 30, Chapter 401 of the *Virginia Administrative Code*.

**Recommendations:** It is recommended, pursuant to §33.2-401 of the *Code of Virginia* and Title 24, Agency 30, Chapter 401 of the *Virginia Administrative Code*, that the Route 460 Lynchburg Bypass corridor in the City of Lynchburg continue to be designated as a Limited Access Highway with the LACCs modified and/or established as shown on the attached exhibits. This action will modify the limited access line and right of way previously approved by the CTB's predecessor, the State Highway Commission, on October 26, 1967.

**Action Required by CTB:** The *Code of Virginia* §33.2-401 and Title 24, Agency 30, Chapter 401 of the *Virginia Administrative Code* require a majority vote of the CTB to approve the recommended LACCs. The CTB will be presented with a resolution for a formal vote to approve the LACCs for the proposed Project to provide the Commissioner of Highways the requisite authority to execute all documents necessary to implement the LACCs.

CTB Decision Brief  
Proposed Limited Access Control Changes (LACCs)  
Liberty Mountain Drive Roundabout with Access To and From Route 460 Lynchburg Bypass  
Eastbound  
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**Result, if Approved:** The Commissioner of Highways will be authorized to execute any and all documents needed to comply with the resolution to implement such changes.

**Options:** Approve, Deny, or Defer.

**Public Comments/Reactions:** There were no comments or other input received from the public as a result of the posting of the Willingness for the Project.



*Office of the City Manager*  
900 Church Street • Lynchburg • Virginia • 24504  
P 434-455-3990 • F 434-847-1536  
[www.lyncburgva.gov](http://www.lyncburgva.gov)

May 15, 2019

Ms. Sharon S. White, P.E., CCM  
Virginia Department of Transportation  
4219 Campbell Avenue  
Lynchburg, VA 24501

RE: Liberty University Ramp and Roundabout (UPC 108761) Proposed Limited Access  
Control Changes

Dear Ms. White:

Please accept this letter as confirmation that the City Council of Lynchburg, Virginia has reviewed and supports the limited access revisions along the Route 460 off-ramp/on-ramp, as required for the Liberty University Ramp and Roundabout Project.

Please contact Mr. Tom Martin at (434) 455-3900, if you have any questions or need additional information. Thank you for your assistance.

Sincerely,

Bonnie Svrcek  
City Manager

c: Members, City Council  
Tom Martin, City Planner  
Gaynelle Hart, Public Works Director  
Lee Newland, P.E., City Engineer



# COMMONWEALTH of VIRGINIA

DEPARTMENT OF TRANSPORTATION  
1401 EAST BROAD STREET  
RICHMOND, VIRGINIA 23219 2000

**Stephen Brich**  
Commissioner

June 1, 2019

The Honorable Shannon Valentine  
The Honorable Stephen C. Brich, P. E.  
The Honorable Jennifer Mitchell  
The Honorable Jerry L. Stinson II  
The Honorable Mary Hughes Hynes  
The Honorable Allison DeTuncq  
The Honorable Bert Dodson, Jr.  
The Honorable W. Sheppard Miller III  
The Honorable Carlos M. Brown  
The Honorable Stephen A. Johnsen  
The Honorable F. Dixon Whitworth, Jr.  
The Honorable E. Scott Kasprowicz  
The Honorable Raymond D. Smoot, Jr.  
The Honorable Marty Williams  
The Honorable John Malbon  
The Honorable Greg Yates

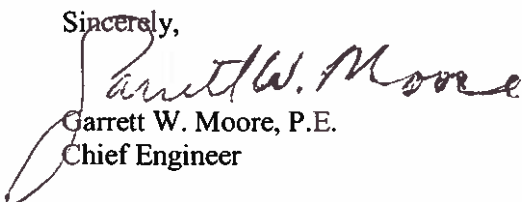
Subject: Approval of Limited Access Control Changes (LACCs) for Liberty Mountain Drive Roundabout with Access To and From Route 460 Lynchburg Bypass Eastbound in the City of Lynchburg.

Dear Commonwealth Transportation Board Members:

The Department has initiated the above request for LACCs for your consideration. The proposed LACCs on State Highway Project U000-015-R08, P101, R201, C501 have been determined as a necessary design feature and recommended for approval by the Department's staff.

I have reviewed the staff's recommendations and determined that approving these LACC's will not adversely affect the safety or operation of the affected highway network. I have determined that this request should be considered by the Board.

Sincerely,

  
Garrett W. Moore, P.E.  
Chief Engineer



Oct 26, 1967

Moved by Mr. McWane, seconded by Mr. Landrith,  
that,

The proposed U. S. Routes 460, 501 and State Route 297 interchange area at the East Corporate Limits of the City of Lynchburg, being partially within the City of Lynchburg and the remainder in Campbell County as shown on the plans for State Project 6297-015-104-HW-201, including any necessary relocations, ramps, connections, etc., as shown on the plans be designated as a limited access highway in accordance with Article 3, Chapter 1, Title 33 of the 1950 Code of Virginia as amended.

At-grade access will not be permitted under this resolution.

**MOTION CARRIED.**

Moved by Mr. Duckworth, seconded by Mr. Landrith,  
that,

**WHEREAS**, the Norfolk-Virginia Beach Toll Road is scheduled for opening to traffic December 1, 1967, and

**WHEREAS**, under provisions of Section 505 of the Trust Indenture date July 1, 1965, by and between the State Highway Commission and the Virginia National Bank, Trustee, the Commission will prepare a preliminary budget of current expenses for the ensuing fiscal year of operation of this Toll Road, and on or before December 1st, preceding the said fiscal year, it will adopt a final budget for that year, and

**WHEREAS**, the attached preliminary budget totaling \$186,000, covering estimated operating expense for the fiscal year January 1, 1968 to December 31, 1968, has been submitted by the Toll Facilities' Manager of the Department of Highways and has been approved by the Consulting Engineers on this project, now therefore

**BE IT RESOLVED** by the State Highway Commission that this budget for the first fiscal year of operation of the Norfolk-Virginia Beach Toll Road be adopted.

To: Sharon S. White, P.E., CCM  
Virginia Department of Transportation  
4219 Campbell Avenue  
Lynchburg, VA 24501

From: Todd Carroll, PE  
Corporate Civil Engineer

Date: May 8, 2019

Subject: Liberty University Ramp and Roundabout (UPC 108761) Proposed Limited  
Access Control Changes

Dear Ms. White:

Please accept this letter as confirmation that Liberty University has reviewed and supports the limited access revisions along the Route 460 off-ramp/on-ramp, as required for the Liberty University Ramp and Roundabout Project.

Please contact me at (434) 582-2352, if you have any questions or need additional information. Thank you for your assistance.

Sincerely,

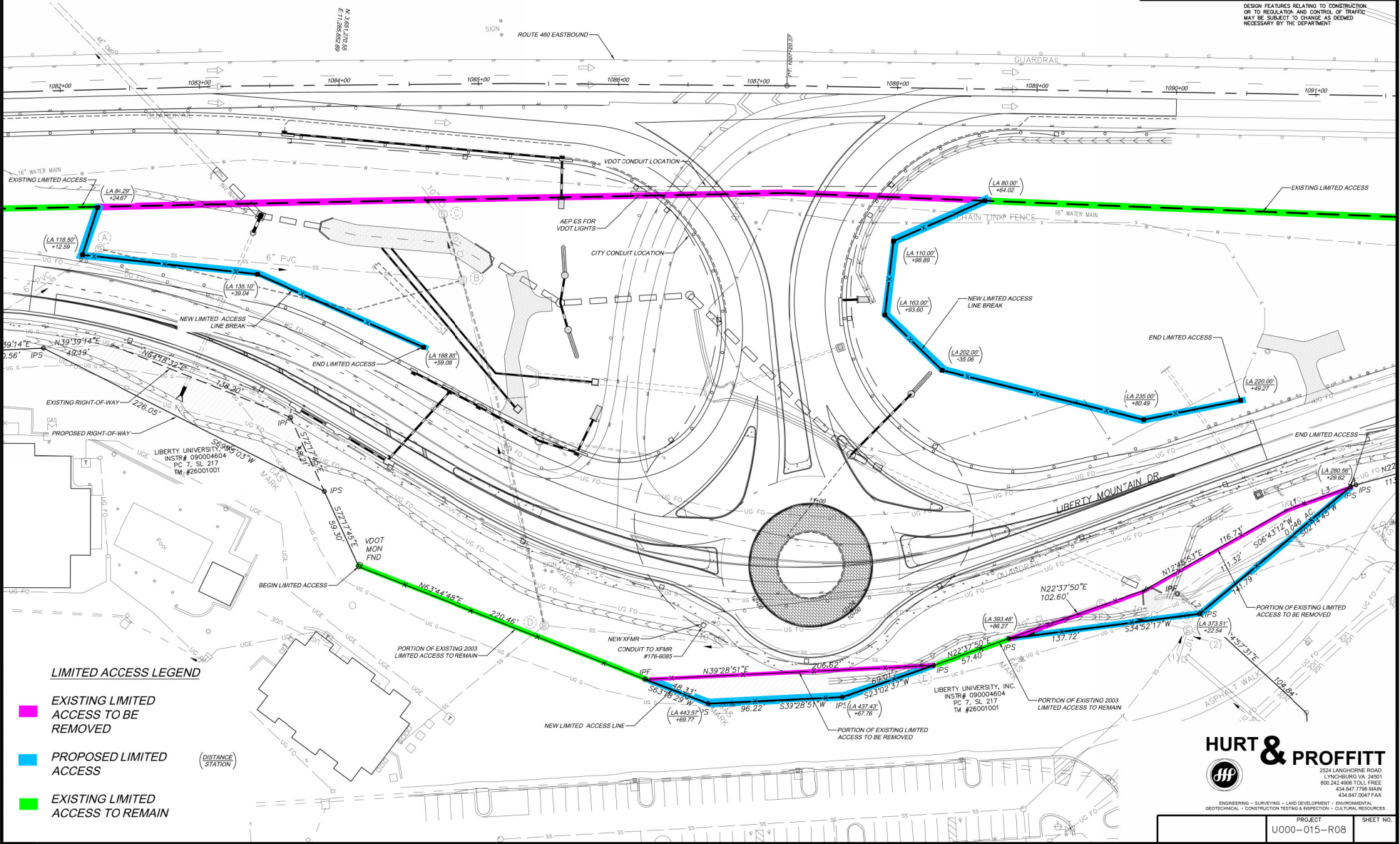


Todd Carroll, PE  
Corporate Civil Engineer

PROJECT MANAGER TREN T. WARNER HURT & PROFFITT, INC. (434)847-7796  
 SURVEYED BY, DATE TROY D. WILLIAMS HURT & PROFFITT, INC. (434)847-7796, 9/20/2016  
 DESIGN BY MICHAEL D. BRYANT HURT & PROFFITT, INC. (434)847-7796  
 SUBSURFACE UTILITY BY, DATE

REVISED	STATE	ROUTE	STATE PROJECT	SHEET NO.
	VA.	29/460	U000-015-R08, R201, C501	

DESIGN FEATURES RELATING TO CONSTRUCTION OR TO REGULATION AND CONTROL OF TRAFFIC MAY BE SUBJECT TO CHANGE AS DEEMED NECESSARY BY THE DEPARTMENT



**LIMITED ACCESS LEGEND**

- █ EXISTING LIMITED ACCESS TO BE REMOVED
- █ PROPOSED LIMITED ACCESS (DISTANCE STATION)
- █ EXISTING LIMITED ACCESS TO REMAIN

**HURT & PROFFITT**  
  
 2024 LANGHORNE ROAD  
 LYNCHBURG VA 24501  
 800.242.4008 TOLL FREE  
 434.847.7796 MARK  
 434.847.0047 FAX

PROJECT	SHEET NO.
U000-015-R08	

11/10/2016 10:22:00 AM C:\Users\michael.d.bryant\OneDrive\Documents\2016\U000-015-R08\U000-015-R08.dwg



Rogerson, George <george.rogerson@vdot.virginia.gov>

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**Re: LACC FOR LIBERTY MOUNTAIN DRIVE ROUNDABOUT AT ROUTE 460 LYNCHBURG BYPASS EASTBOUND**

1 message

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**Snider, Lori** <lori.snider@vdot.virginia.gov>  
To: "Hord, Neil" <neil.hord@vdot.virginia.gov>  
Cc: George Rogerson <george.rogerson@vdot.virginia.gov>

Mon, May 6, 2019 at 12:23 PM

I approve of this LACC from a right of way and utilities perspective.

Lori

On Mon, May 6, 2019, 12:11 PM Hord, Neil <neil.hord@vdot.virginia.gov> wrote:

Lori,

I have reviewed the proposed LACC for project purposes from L&D and recommend your approval. If you concur, please reply all so that George can advance this item. Thanks

Neil

----- Forwarded message -----

From: **Rogerson, George** <george.rogerson@vdot.virginia.gov>  
Date: Fri, May 3, 2019 at 7:08 AM  
Subject: Fwd: LACC FOR LIBERTY MOUNTAIN DRIVE ROUNDABOUT AT ROUTE 460 LYNCHBURG BYPASS EASTBOUND  
To: Hord, Neil <neil.hord@vdot.virginia.gov>

Neil,

Please review and recommend approval from Lori.

Thank you.

George

----- Forwarded message -----

From: **Jack, Steven** <steven.jack@vdot.virginia.gov>  
Date: Thu, May 2, 2019 at 10:21 AM  
Subject: Re: LACC FOR LIBERTY MOUNTAIN DRIVE ROUNDABOUT AT ROUTE 460 LYNCHBURG BYPASS EASTBOUND  
To: Garrett, Michael <michael.garrett@vdot.virginia.gov>  
Cc: Rogerson, George <george.rogerson@vdot.virginia.gov>, Jo Maxwell <joanne.maxwell@vdot.virginia.gov>, Hord, Neil <neil.hord@vdot.virginia.gov>, Richard Worssam <richard.worssam@vdot.virginia.gov>, Joseph Koscinski <joseph.koscinski@vdot.virginia.gov>

George,

I don't have any suggested edits to these; they are fine once you get the dates for the postings, etc., added in.

Steve

On Thu, Apr 18, 2019 at 2:29 PM Garrett, Michael <michael.garrett@vdot.virginia.gov> wrote:

I'll ask Steve to look at this. Thanks

On Thu, Apr 18, 2019 at 2:23 PM Rogerson, George <george.rogerson@vdot.virginia.gov> wrote:

Mike,

I have attached the LACC documents for the above-mentioned project for your review and comments for the June CTB Meeting. **I would like comments back by the COB April 19 because I have another I am working on.**

Resolution

Decision Brief

Past Resolution

Limited Access Line Exhibit

Limited Access Control Point Stations and Offsets Table

Vicinity Map

Letters of Local Support from City of Lynchburg and Liberty University are **forthcoming**.

Thank you for your review and comments.

George

--

Steven P. Jack

Policy Regulatory Manager

Governance and Legislative Affairs Division

Virginia Department of Transportation

1401 E. Broad St.

Richmond, VA 23219

(804) 786-3885

--

Neil M. Hord

Program Manager Property Management

Right of Way & Utilities Division

1401 E. Broad Street, 5<sup>th</sup> Floor

Richmond, Virginia 23219

Phone: (804) 786-4079

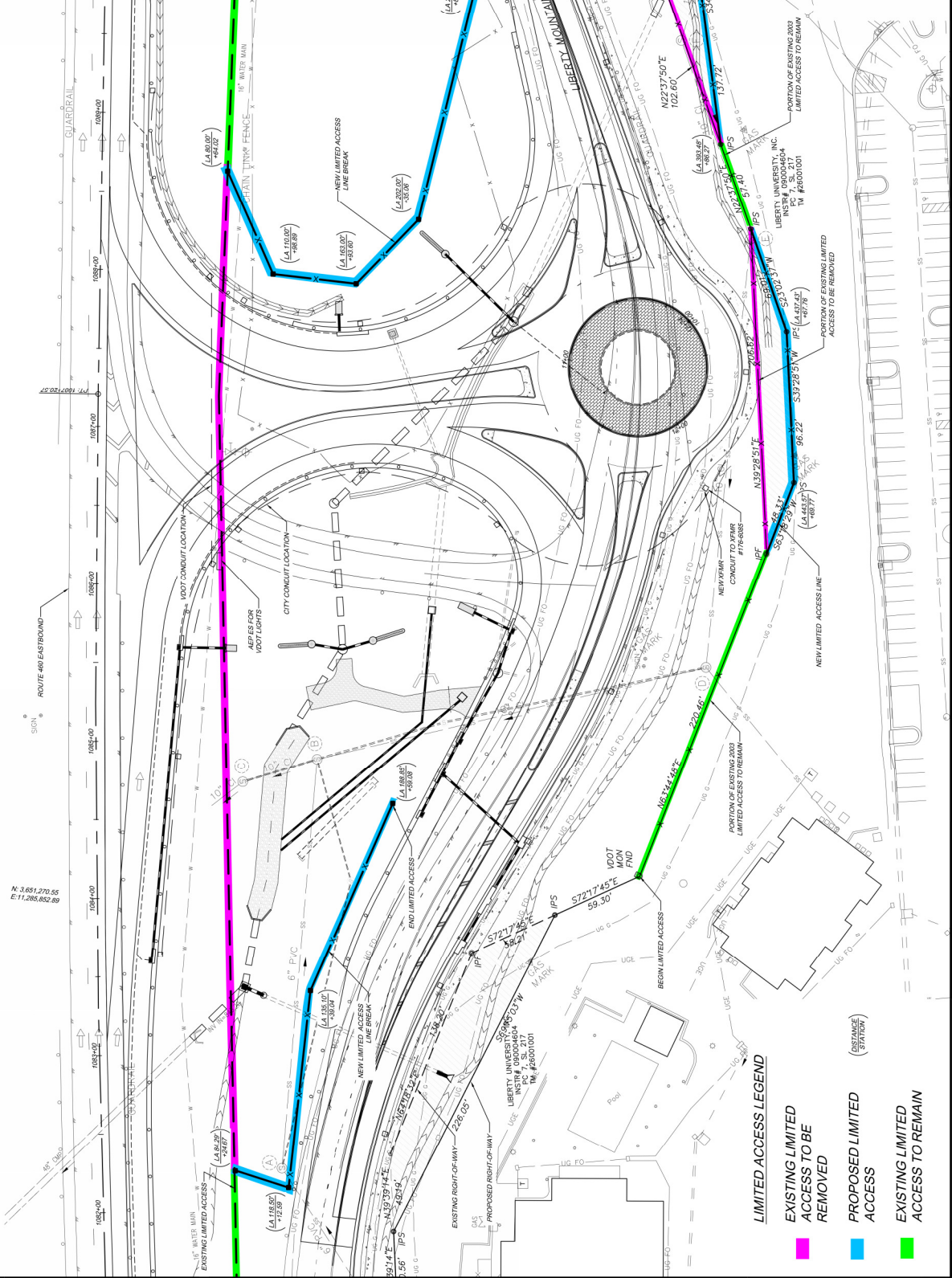
Fax: (804) 786-1706

<http://pml.vdot.virginia.gov/>


REVISION	STATE	PROJECT	SHEET NO.
	VA. 460	29 / U000-015-R08, R201, C501	

DESIGN FEATURES RELATING TO CONTRIBUTION TO TRAFFIC VOLUMES MAY BE SUBJECT TO CHANGES AS DEMAND BY THE DEPARTMENT

PROJECT MANAGER: TREN J. WARNER, HURT & PROFFITT, INC. (434) 847-7298  
 SURVEYED BY: DATE: TROY D. WILLIAMS, HURT & PROFFITT, INC. (434) 847-7298, 9/20/2016  
 DESIGN BY: MICHAEL B. BRYANT, HURT & PROFFITT, INC. (434) 847-7298  
 SUBMITTAL DATE: 01/11/2018



- LIMITED ACCESS LEGEND**
- █ EXISTING LIMITED ACCESS TO BE REMOVED
  - █ PROPOSED LIMITED ACCESS
  - █ EXISTING LIMITED ACCESS TO REMAIN

**HURT & PROFFITT**  
  
 2024 LANSHORNE ROAD  
 SUITE 100  
 ROANOKE, VA 24060  
 (540) 986-1100  
 WWW.HURTANDPROFFITT.COM

PROJECT	SHEET NO.
U000-015-R08	

APR 10 2018 - 12:00PM I:\4170\Projects\2015\1502\1502A\Layout\Access 2018.dwg

## Project Vicinity Map

UPC 108761  
U000-015-R08, P101, R201, C501  
Campbell County/City of Lynchburg  
Limited Access Change Request

From: Liberty Mountain Drive  
To: Route 460 Lynchburg Bypass EBL



**LIMITED ACCESS CONTROL POINTS**

**LIBERTY RAMP AND ROUNDABOUT PROJECT**

**CITY OF LYNCHBURG**

<b>PLAN SHEET</b>	<b>POINT</b>	<b>BASELINE</b>	<b>STATION</b>	<b>OFFSET (FT)</b>	<b>LEFT/RIGHT</b>
LA-1	LA01	ROUTE 460 EBL	1082+24.67	84.29	RT
LA-1	LA02	ROUTE 460 EBL	1082+12.59	118.50	RT
LA-1	LA03	ROUTE 460 EBL	1083+39.04	135.10	RT
LA-1	LA04	ROUTE 460 EBL	1084+59.08	188.85	RT
LA-1	LA05	ROUTE 460 EBL	1086+69.77	443.57	RT
LA-1	LA06	ROUTE 460 EBL	1087+67.76	437.43	RT
LA-1	LA07	ROUTE 460 EBL	1088+86.27	393.48	RT
LA-1	LA08	ROUTE 460 EBL	1090+22.54	373.51	RT
LA-1	LA09	ROUTE 460 EBL	1091+29.62	280.56	RT
LA-1	LA10	ROUTE 460 EBL	1090+49.27	220.00	RT
LA-1	LA11	ROUTE 460 EBL	1089+80.49	235.00	RT
LA-1	LA12	ROUTE 460 EBL	1088+35.06	202.00	RT
LA-1	LA13	ROUTE 460 EBL	1087+93.60	163.00	RT
LA-1	LA14	ROUTE 460 EBL	1087+98.89	110.00	RT
LA-1	LA15	ROUTE 460 EBL	1088+64.02	80.00	RT